West Berkshire District Council

Representations to the Cold Ash Neighbourhood Development Plan Submission (August 2023)

1. Background to the Cold Ash Neighbourhood Development Plan (NDP)

1.1. For a neighbourhood plan to be put to referendum, they must meet a set of tests that are set out within paragraph 8(2) of Schedule 4B to the Town and Country Planning Act 1990. The tests are known as the basic conditions, and those relevant to neighbourhood plans are as follows:

(a) having regard to national policies and advice contained in guidance issued by the Secretary of State it is appropriate to make the order (or neighbourhood plan).

(d) the making of the order (or neighbourhood plan) contributes to the achievement of sustainable development.

(e) the making of the order (or neighbourhood plan) is in general conformity with the strategic policies contained in the development plan for the area of the authority (or any part of that area).

(f) the making of the order (or neighbourhood plan) does not breach, and is otherwise compatible with, EU obligations.

(g) prescribed conditions are met in relation to the Order (or plan) and prescribed matters have been complied with in connection with the proposal for the order (or neighbourhood plan).

- 1.2. Cold Ash Parish Council, as the qualifying body, applied for the designation of the Cold Ash Neighbourhood Area. This was formally designated by West Berkshire District Council (WBDC) on 19 March 2018. The Neighbourhood Area covers the Parish of Cold Ash.
- 1.3. Since the designation of the Neighbourhood Area, Cold Ash Parish Council alongside its residents, have been working together to create a Neighbourhood Development Plan (NDP).
- 1.4. Following evidence gathering and preparing the plan, the pre-submission version of the Cold Ash NDP was subject to a 6-week consultation between1 March and 19 April 2023. Following this consultation, the feedback provided to the Neighbourhood Plan Group was reviewed and considered alongside feedback from statutory stakeholders. WBDC submitted representations to the consultation which aimed to provide advice as to where policies, sections or paragraphs within the NDP may be improved with a view to ensuring conformity with the Basic Conditions. For this consultation we have provided further advice on each of the policies and the plan in general. This is set out within Section 3 below.
- 1.5. Points (f) and (g) above relate to certain obligations which plans must adhere to, primarily in relation to habitats and environmental impacts. Some plans require a Strategic Environmental Assessment and/or a Habitat Regulations Assessment.
- 1.6. A screening opinion to determine if Strategic Environmental Assessment (SEA) and/or Habitat Regulations Assessment (HRA) is required was originally prepared by

WBDC in December 2021. This was subject to a 5-week consultation with the three statutory bodies (Environment Agency, Historic England and Natural England) who concurred with WBDC that neither a SEA nor HRA were required.

- 1.7. On 16 March 2022, Natural England designated the hydrological catchment of the River Lambourn (which is a Special Area of Conservation) as a Nutrient Neutrality Zone due to the unfavourable condition of the watercourse because of unnaturally high levels of phosphorus. The NNZ covers the northern and western parts of Cold Ash Parish, and the draft plan was re-screened to consider its impact upon the NNZ.
- 1.8. The second screening opinion was published in November 2022. This was subject to a 5-week consultation with the three statutory bodies (Environment Agency, Historic England and Natural England) who concurred with WBDC that neither a SEA nor HRA were required.

2. WBDC's acceptance of the Cold Ash NDP

- 2.1. Cold Ash Parish Council submitted the NDP to West Berkshire District Council (WBDC) on 20 June 2023 and this was accompanied by the following documents:
 - Basic Conditions Statement
 - Consultation Statement
 - SEA/HRA Screening Report Post-consultation Version (December 2021)
 - SEA/HRA Screening Decision (December 2021)
 - SEA/HRA Screening Report Post-consultation Version (November 2022)
 - SEA/HRA Screening Decision (November 2022)
 - Cold Ash NDP Evidence Lost
 - Cold Ash NDP Evidence Underpinning the Spatial Strategy for the NDP
 - Cold Ash NDP Regulation 14 Feedback
- 2.2. The above documents are considered to adequately fulfil the submission requirements under Regulation 15 of the Neighbourhood Planning (General) Regulations 2012 and Schedule 4b of the Town and Country Planning Act 1990, as inserted into Schedule 10 of the Localism Act 2011.
- 2.3. WBDC are therefore satisfied that the qualifying body of Cold Ash Parish Council had satisfied the relevant regulatory requirements to advance the Cold Ash NDP to the publicity and consultation stage (Regulation 16) and subsequent submission of the NDP for independent examination.
- 2.4. In addition, WBDC is satisfied that the Cold Ash NDP does not include any development which would be defined as 'excluded development' as prescribed by Schedule 9, Section 61k of the Localism Act.
- 2.5. At submission, WBDC undertook a Legal Compliance Check to determine if the submission requirements as set out in legislation have been met. The Legal Compliance Check, which is included within Appendix A.

3. WBDC's representations on the submission Cold Ash NDP

- 3.1. At this 'draft plan' stage of the neighbourhood plan making process, the Local Planning Authority (LPA) is not required to consider whether the draft plan meets the basic conditions. It is only after the independent examination has taken place, and after the independent examiner's report has been received, that a LPA must come to a formal view on whether the draft neighbourhood plan meets the basic conditions.
- 3.2. The LPA should provide constructive comments on an emerging plan before it is submitted.
- 3.3. WBDC made representations as part of the consultation on the pre-submission (Regulation 14) version of the Cold Ash NDP. To inform the response, the Planning Policy Team requested the following service areas review the NDP:
 - Archaeology
 - Development Management
 - Drainage and Flood Risk
 - Conservation & Design
 - Ecology
 - Environment Delivery
 - Highways
 - Housing
 - Infrastructure
 - Planning Policy
 - Transport Policy
- 3.4. Table 3.1 below shows WBDC's representations made in April 2023, and a further response to the submission consultation. The above-mentioned services were also contacted for comments on the submission version of the NDP.

Section / Policy reference	Pre-submission (Regulation 14) comments (April 2023)	Submission consultation (Regulation 16) comments
Contents page	In the contents page it would be helpful if the policy references could be included.	Change made and no further comments.
First paragraph, Executive Summary	<u>Comments from Gareth Ryman, Principal Ecologist:</u> Incorrect that parts of Cold Ash are the highest point in Berkshire – look at Combe and Streatley land heights.	Change made to refer to some of the highest points in West Berkshire. No further comments received from the Ecology Team.
First paragraph, Executive Summary	It is suggested for clarity that the first sentence refers to the North Wessex Downs Area of Outstanding Natural Beauty (AONB). You could reword to:	Change made and no further comments.
	'Cold Ash parish is diverse in nature, sitting partially within an area of <u>the</u> <u>North Wessex Downs Area of Outstanding Natural Beauty (</u> AONB) and comprising'	
	Overall the Executive Summary provides a clear and succinct summary of the Plan, and links back to the overall vision of the Plan.	
Paragraph 1.11	The West Berkshire Minerals and Waste Local Plan (2022-2037) was adopted on 1 December 2022 (<u>https://www.westberks.gov.uk/mwlp</u>) and this supersedes both the Replacement Minerals Local Plan for Berkshire and the Waste Local Plan for Berkshire. The bullet points should therefore be updated as follows:	Change made and no further comments.
	 Replacement Minerals Local Plan for Berkshire – incorporating alterations adopted in December 1997 and May 2001 Waste Local Plan for Berkshire adopted December 1998 West Berkshire Minerals and Waste Local Plan (2022-2037) 	
Paragraph 1.12	This paragraph could be re-worded to clarify that the Core Strategy Development Plan Document (DPD), the Housing Site Allocations DPD and the Saved Policies of the West Berkshire District Local Plan 1991 to 2006 together comprise the current Local Plan. The paragraph could also explain why the Local Plan is being reviewed	Change made and no further comments.
	The paragraph could be reworded into two paragraphs as follows:	

Table 3: WBDC's representations on the Cold Ash NDP regulation 16 submission consultation

Section / Policy reference	Pre-submission (Regulation 14) comments (April 2023)	Submission consultation (Regulation 16) comments
	The current Local Plan comprises of the Core Strategy Development Plan Document (DPD), the Housing Site Allocations DPD, and the West Berkshire District Local Plan 1991-2006 (Saved Policies). The current Local Plan plans for development up to 2026 and in line with the NPPF, must be kept up-to-date and look ahead over a minimum 15 year period. The A Local Plan is therefore undergoing review to cover the period to 2039. Upon adoption, the West Berkshire Local Plan Review 2022-2039 is currently being developed and will replace in one document the three existing WBC documents mentioned above.	
	Of the site <u>s</u> allocations <u>ed</u> in Cold Ash noted in the West Berkshire Core Strategy 2006-2026 and the Housing Site Allocations DPD 2006-2026 relating to Cold Ash, Site Policy HSA7 (St. Gabriels Farm The Ridge Cold Ash) has already been built out/nearing completion and Site Policy HSA6 (Poplar Farm Cold Ash) is not considered deliverable at this time.	
Paragraph 1.13	The first sentence in this paragraph can be updated to reflect that the Local Plan Review was submitted to the Secretary of State for independent examination in March 2023. It could be updated to read as follows:	Change made (now paragraph 1.14) and no further comments.
	The West Berkshire Local Plan Review 2022-2039 : Proposed Submission (Regulation 19 draft) (the LPR) was published for consultation in January 2023 submitted to the Secretary of State in March 2023 so that it can undergo independent examination.	
Paragraph 1.13	The Local Development Scheme is updated periodically and the URL currently provided in this paragraph is to the current version (published in January 2023). To future proof this paragraph, it is suggested that the following URL is used <u>https://www.westberks.gov.uk/lds</u> as any updates to the LDS will be published on this page.	Change made (now paragraph 1.14) and no further comments.
Paragraph 1.19	It would be useful for this paragraph to clarify that a housing requirement figure (of 40 dwellings) was originally identified for Cold Ash within the emerging draft of the Local Plan Review that was published for a Regulation 18 consultation between December 2020 and February 2021. The Steering Group undertook site selection work to try and identify	Change made (now paragraph 20) and no further comments.

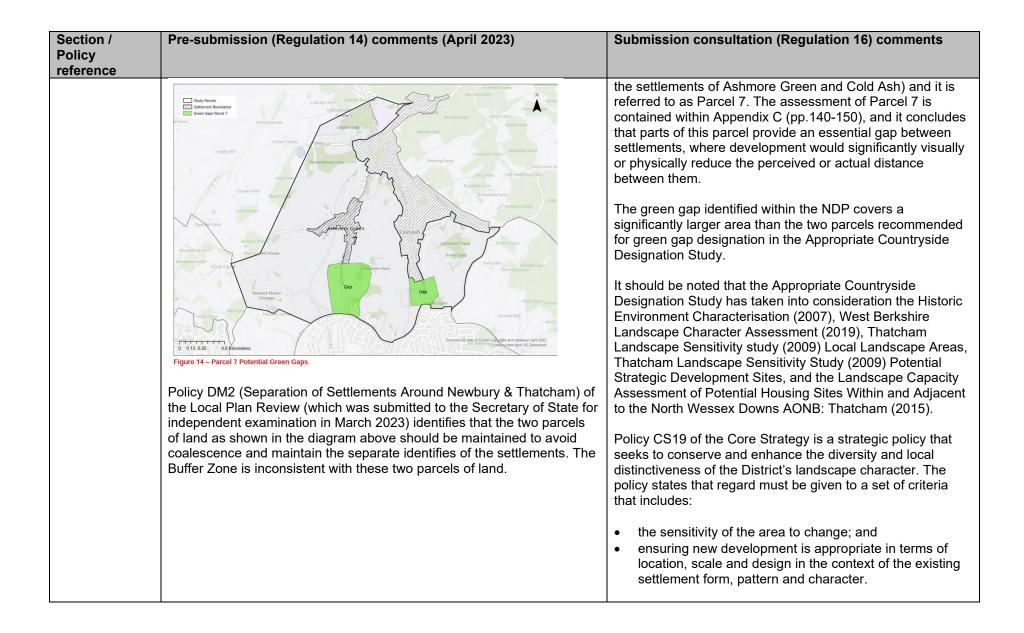
Section / Policy reference	Pre-submission (Regulation 14) comments (April 2023)	Submission consultation (Regulation 16) comments
	suitable sites to meet this requirement, and this work should be linked to in this paragraph and included in Section 15 Reference Pack. Whilst this work identified one suitable site, it is located within the settlement boundary whereby there is a presumption in favour of development. The approach for the Local Plan has been to not allocate sites within settlement boundaries because the principle of development is already established.	
	In light of the site selection work, the Proposed Submission version of the Local Plan Review did not identify a housing requirement for Cold Ash. As specified in paragraph 1.19 of the NDP, there are other sites that will meet the housing need in the District.	
Paragraph 1.21	For clarity, it could be mentioned within this paragraph that the primary purpose of AONBs, as set out within the Countryside and Rights of Way Act 2000, is to conserve and enhance the natural beauty of the area. Additional text could be added to the paragraph as follows:	Change made (now paragraph 1.22) and no further comments.
	Straddling four counties, the North Wessex Downs is one of Britain's most beautiful chalk landscapes, recognisable by its dramatic scarp slopes, swathes of ancient woodland and sheltered valleys criss-crossed by rivers and streams. As set out in the Countryside and Rights of Way Act 20000, the primary purpose of the AONB is to 'conserve and enhance the natural beauty of the area'.	
Figure 1.2	Comments from Gareth Ryman, Principal Ecologist: It might also be useful to include a map which shows the area of Cold Ash Parish that falls within the Nutrient Neutrality Zone, eg.	Change made and new Figure 3 included. No further comments received from the Ecology Team.

Section / Policy reference	Pre-submission (Regulation 14) comments (April 2023)	Submission consultation (Regulation 16) comments
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Paragraph 1.26	Comments from Fiona Simmonds, Education Place Planning Team Leader: The section on sustainability could include that development should be of the size and scale that it can be mitigated in the schools within Cold Ash. This would reduce the need for movements outside the village and improve the sustainability of any development.	Change made and new paragraph (1.36) included. No further comments received from the Education Team.
Paragraph 2.6	Comments from Gareth Ryman, Principal Ecologist: Check Combe to see if the highest church site was here.	Change made to reflect that St. Mark's Church one of the highest in Berkshire. No further comments received from the Ecology Team.
Paragraph 2.10	Include a link in the paragraph to the assessment of housing by Simon Vanstone	Link to assessment included. No further comments.
Paragraph 2.11	For clarity, it would be helpful to mention that it is policy ADPP1 (Spatial Strategy) of the West Berkshire Core Strategy Development Plan Document (which forms part of the Local Plan) that identifies Cold Ash as a Service Village. The paragraph could be reworded as follows:	Change made and no further comments.

Section / Policy reference	Pre-submission (Regulation 14) comments (April 2023)	Submission consultation (Regulation 16) comments
	Policy ADPP1 (Spatial Strategy) of the Core Strategy DPD identifies Cold Ash village is defined as a local Service Vvillage. Service vVillages are places settlements which have a more limited range of services and have some limited development potential where a small amount of development (particularly economic, or which extends the range of services available) may be appropriate.	
Paragraph 2.12	Is it Simon's study that identifies that Cold Ash took the second highest increase in housing? If not, include a reference to the relevant source.	 The Consultation Statement comments that the reference is taken from the minutes of a meeting of West Berkshire District Council's (WBDC's) Planning Advisory Group (PAG). PAG is an officer and Member working group set up to support the execution of the Council's function relating to the development of the Local Plan and associated documents. It is a Part 2 meeting meaning that it is confidential, and the minutes are not in the public domain. Nonetheless, it is unclear at what PAG meeting this was discussed in and who made the comment. It is recommended that a modification is made to remove reference to this statement.
Paragraph 2.12	<u>Comments from Gareth Ryman, Principal Ecologist:</u> Of all the local Service Villages <u>within West Berkshire</u> , Cold Ash	Change made and no further comments received from the Ecology Team.
Paragraph 2.16	It could be mentioned here that the Core Strategy DPD identifies the Red Shute Industrial Estate as a Protected Employment Area.	Change made and no further comments.
First sentence of paragraph 2.17	Comments from Gareth Ryman, Principal Ecologist: The OS Maps states 155m above sea level.	Change made and no further comments received from the Ecology Team.
Final sentence of paragraph 2.17	<u>Comments from Gareth Ryman, Principal Ecologist:</u> Which four counties can be seen? I can only think of three – Hampshire, Oxfordshire and Wiltshire.	Change made and no further comments received from the Ecology Team.
2 nd bullet point, paragraph 2.21	Comments from Gareth Ryman, Principal Ecologist:	Change made and no further comments received from the Ecology Team.

Section / Policy reference	Pre-submission (Regulation 14) comments (April 2023)	Submission consultation (Regulation 16) comments
	Cold Ash Quarry is a Geological Site of Special Scientific Interest.	
4 th bullet point, paragraph 2.21	Comments from Gareth Ryman, Principal Ecologist: It appears there are more than seven Ancient Woodlands. Paragraph 2.28 mentions there are nine Ancient Woodlands.	Change made and no further comments received from the Ecology Team.
1 st sentence, paragraph 2.28	Comments from Gareth Ryman, Principal Ecologist: The number of Ancient Woodlands specified is different to the number given in paragraph 2.21 (4 th bullet point)	Change made and no further comments received from the Ecology Team.
Paragraph 2.32	Comments from Gareth Ryman, Principal Ecologist: Reference should be made to <u>https://www.gov.uk/guidance/landscape-</u> and-seascape-character-assessments.	Change made and no further comments received from the Ecology Team.
3 rd bullet point, paragraph 3.1	The third bullet point incorrectly identifies Lambourn as a Service Village. Lambourn is in fact a Rural Service Centre and in the settlement hierarchy, Rural Service Centres sit above Service Villages.	Reference to Lambourn removed. No further comments
Objective 2, paragraph 3.4	Comments from Gareth Ryman, Principal Ecologist: It might be worth adding something around the Local Nature Recovery Network for Berkshire here.	Reference to the Nature Recovery Network has been made. No further comments from the Ecology Team.
Criterion 1 and 2, Policy CAP1: Location of Development	 Paragraph 16 F) of the NPPF states: <i>Plans should:f) serve a clear purpose, avoiding unnecessary duplication of policies that apply to a particular area (including policies in this Framework, where relevant)</i>. Criteria 1 and 2 requires compliance with other policies in the West Berkshire development plan and therefore contrary to the NPPF. The policy should be reworded to avoid deferring to other development plan policies and be tailored more to Cold Ash's requirements. Please see a recent <u>NDP Examiner's Report</u> (paras 70, 76, 80) where this was identified as an issue by the Examiner and modifications made to remove sections of policy which deferred to the Development Plan. 	Reference to compliance with policies within the West Berkshire Development Plan removed. No further comments.

Section / Policy reference	Pre-submission (Regulation 14) comments (April 2023)	Submission consultation (Regulation 16) comments
Criterion 2a, Policy CAP1: Location of		The policy as written supports development proposals outside of the settlement boundary where it relates to 'appropriate uses in the countryside.
Development		Policy ADPP1 of the Core Strategy sets out the spatial strategy for West Berkshire district, and it identified a settlement hierarchy. Below the settlement hierarchy are two additional types of area, one of which is 'open countryside'. Open countryside refers to anywhere that lies outside of a defined settlement boundary.
		Within open countryside, only appropriate limited development will be allowed which focuses on addressing identified needs and maintaining a strong rural economy.
		To ensure that the policy is in general conformity with policy ADPP1, criterion 2 a should make reference to development that addresses identified needs and maintaining a strong rural economy.
Criterion 2e, Policy CAP1: : Location of Development		Reference is made to the 'West Berkshire Site Allocations Development Plan'. The correct name of this document is the 'Housing Site Allocations Development Plan Document'.
Criterion 2 (final paragraph), Policy CAP1: Location of Development	The policy identifies a Buffer Zone and it is unclear what evidence sits behind this. In November 2022 the West Berkshire Appropriate Countryside Designation Study was prepared by WBDC	The buffer zones as originally identified in Figure 4.1 of the pre-submission NDP have been removed from the submission version. Figure 6 (p.26) in the submission NDP now identifies a green gap.
	(https://www.westberks.gov.uk/local-plan- evidence#Other%20evidence%20base%20documents) and this study identifies if appropriate and specific planning designation for the countryside around the towns of Newbury and Thatcham is needed. The study recommends two parcels of land between Thatcham and Cold Ash and Thatcham and Ashmore Green (as shown in the diagram below) for	The supporting text to the policy at paragraphs 4.7 and 4.8 state that the green gap is based on that identified within the <u>West Berkshire Appropriate Countryside Designation Study</u> that was published in November 2022, but it has been "extended out slightly".
	potential green gap designation in the Local Plan Review:	The Appropriate Countryside Designation Study has assessed the area to the north west of Thatcham (including



Section / Policy reference	Pre-submission (Regulation 14) comments (April 2023)	Submission consultation (Regulation 16) comments
		The policy goes on to require that proposals for new development should be informed by and respond to a set of criteria that includes:
		 the distinctive character areas and key characteristics identified in relevant landscape character assessments; and
		 features identified in various settlement character studies.
		It is worth noting an appeal decision (ref: APP/WO340/W/16/3144193, LPA ref: 15/01949/OUTMAJ) for the site 'Land west of Heath Lane and North of Bowling Green Road, Thatcham' for residential development. This site (which is illustrated in the plan below) falls within the gap identified in the submitted NDP, however only a small part of the site falls within the gaps identified by the Appropriate Countryside Designation Study:
		w Farm
		Whilst the appeal was dismissed, at paragraph 56 it states: "The Secretary of State also weighs against the proposal the replacement of agricultural land with suburban development

Section / Policy reference	Pre-submission (Regulation 14) comments (April 2023)	Submission consultation (Regulation 16) comments
		 which would lead to a change in character of the land. However the Secretary of State considers that the impact of this change would be limited, not out of keeping with the present character of the area, and without having an unduly damaging effect on the setting of either Thatcham or Cold Ash. As such he gives this conflict moderate weight." The final paragraph of Criterion 2 of policy CAP1 is not in general conformity with policy CS19. It has not been demonstrated that the gap as identified in Figure 6 has been informed by any consideration of the sensitivity of the area to change. WBDC's evidence identifies that only part of the
		area identified in Figure 6 should be designated as a green gap.
Paragraph 5.3 (supporting text to policy CAP2: Local Character and Heritage)	Comments from Debra Inston, Principal Conservation and Design Officer:The Historic Environment Record (HER) contain details on local archaeological sites and finds, historic buildings and historic landscapes. Not all buildings, monuments, sites, places, areas or landscapes contained in the HER are considered non-designated assets within the meaning and definition contained within the NPPF. Each entry within the HER will have varying levels of heritage significance. To merit identification as a non-designated heritage assets the heritage significance would need to be towards the higher level.Paragraph 5.3 also states that non-designated heritage assets should be 'conserved'. This does not comply with national and local policy as there is no requirement in either national or local policy to conserve these assets. Instead the correct requirement is set out in paragraph 203 of the NPPF, which states that:'The effect of an application on the significance of a non-designated	Change made and no further comments received from the Conservation Team.
	heritage asset should be taken into account in determining the application. In weighing applications that directly or indirectly affect non- designated heritage assets, a balanced judgement will be required	

Section / Policy reference	Pre-submission (Regulation 14) comments (April 2023)	Submission consultation (Regulation 16) comments
	having regard to the scale of any harm or loss and the significance of the heritage asset.'	
Criterion A, policy CAP2		This criterion requires development to conserve and enhance the character of the Zone that it is located in. The Zones are illustrated within Figure 7 which is included within the supporting text to the policy.
		Figure 7 includes a green gap which is introduced within policy CAP1. As set out above in the comments against policy CAP1, it has not been demonstrated that the gap has been informed by any consideration of the sensitivity of the area to change. WBDC's evidence does not suggest that the area identified in Figure 6 should be designated as a green gap.
Policy CAP2: Local Character and Heritage	<u>Comments from Debra Inston, Principal Conservation and Design</u> <u>Officer:</u> Policy CAP2 requires the submission of heritage statements for applications affecting heritage assets. The Council are currently updating our local validation list which will require heritage statements to be submitted with all listed building consent applications, and any planning application that has the potential to impact the significance of a heritage asset either directly or through development within their setting.	No changes made and no further comments received from the Conservation Team.
Paragraphs 5.15-5.58	The supporting text is quite lengthy and some of it reads as a policy, however the role of supporting text is to aid in the interpretation of the policy but cannot be used to prevail over the policy itself or insert new requirements. Paragraph 16 (f) of the NPPF states that: 'Plans shouldf) serve a clear purpose, avoiding unnecessary duplication of policies that apply to a particular area (including policies in this Framework, where relevant)'.	Changes have been made to remove references to other policies, however no further changes have been made to the paragraphs (which are now 5.11 to 5.55). The Consultation Statement explains that the text underpins the policy so should be retained. Examples of where the supporting text reads like a policy includes the following paragraphs:
	This policy refers to other policies which is unnecessary and could cause confusion – any planning application would need to comply with all relevant policies.	• 5.21 – Developments should not negatively impact the aesthetic qualities of the landscape. In addition to the views across the five counties, it is also important that

Section / Policy reference	Pre-submission (Regulation 14) comments (April 2023)	Submission consultation (Regulation 16) comments
		 the views from the villages of Cold Ash and Ashmore Green to the wider countryside are maintained. 5.23 – any proposed development should conserve the diversity and mix of landscape character types in the parish. The expectation is that any new development will enhance the existing surroundings and be of an appropriate scale for the site. Developers are encouraged to provide perspective (isometric) drawings to show how new developments would appear in relation to their overall rural surroundings and to the character and context of adjacent buildings and neighbouring properties. Any developments must also consider the context outlined in Section 2 of this Plan. 5.24 – the siting of any new developments should consider the need to retain open spaces and the rural nature of the Parish, together with maintaining and considering access to the numerous PROW enjoyed by the parishioners. 5.26 – in any proposed development, grass verges, hedgerows, ditches, ponds and open spaces should be conserved and, where possible, enhanced in order to improve the habitat for wildlife and to maintain the rural nature of the area. 5.27 – environmentally friendly features, such as bat boxes, bird boxes, and hedgehog holes shall be specified in any ecology strategy and included in the landscape and building design. 5.28 – in any development, mature trees and hedgerows should be retained. If it can be demonstrated that trees critically need to be felled, they should be replanted with native species of local provenance; the Emergency Tree Plan for the UK (2020) stipulates that 'if a tree must be removed, local authorities should implement minimum replacement planting ratios, which stipulate that for every non-woodland tree removed at least three new

Section / Policy reference	Pre-submission (Regulation 14) comments (April 2023)	Submission consultation (Regulation 16) comments
Final bullet	The URL for the North Wessex Downs AONB Management Plan is	 trees should be planted. These new trees should be located as close to the original location as possible and be the same type of planting (for example, street trees replaced by street trees)'. 5.32 – any more substantial developments will be expected to produce a detailed Design Code. 5.52 – all new developments will provide electric charging points for each dwelling. Change made and no further comments.
point, paragraph 5.16	required	Change made and no further comments.
^{3rd} bullet point, paragraph 5.32	Comments from Gareth Ryman, Principal Ecologist: Non-native species of plants should not be planted near or next to habitats as these non-native species have the real potential to compromise the habitat a certain amount. These habitats, particularly if linear, are likely to be utilised by nocturnal fauna feeding and commuting.	Change made (now paragraph 5.29) and no further comments received from the Ecology Team.
Criterion B (b), Policy CAP3: Design of Development	Typographical error: the guidance contained in the Quality Design West Berkshire <u>Supplementary Planning Document</u> and the North Wessex <u>Downs</u> AONB Management Plan	Change made and no further comments.
Criterion B (b), Policy CAP3: Design of Development	It would be helpful to include URLs, perhaps as footnotes, to both the Quality Design Supplementary Planning Document (<u>https://www.westberks.gov.uk/spd-quality-design</u>) and the North Wessex Downs AONB Management Plan (<u>https://www.northwessexdowns.org.uk/our-work/management-plan/</u>)	Change made and no further comments.
Criterion B, b (iii) and (iv), Policy CAP3: Design of Development	Comments from Gareth Ryman, Principal Ecologist: Add a couple of words saying native flora somewhere here.	Change made and no further comments received from the Ecology Team.
Paragraph 5.59	<u>Comments from Emily Jellie-Ashton, Principal Environment Delivery</u> <u>Officer:</u>	Change made (now paragraph 5.57) and no further comments received from the Environment Delivery Team.
	Suggest re-wording to the following:	

Section / Policy reference	Pre-submission (Regulation 14) comments (April 2023)	Submission consultation (Regulation 16) comments
	This policy seeks to ensure that development meets the highest environmental standards in terms of its construction, materials, <u>energy</u> <u>use and resource energy use such as materials, water, waste etc.</u> and energy use, to help mitigate against climate change.	
Paragraph 5.60	<u>Comments from Emily Jellie-Ashton, Principal Environment Delivery</u> <u>Officer:</u> Suggest re-wording to the following:	Change made (now paragraphs 5.58 and 5.59) and no further comments received from the Environment Delivery Team.
	On 12 June 2019 the Government voted to amend the Climate Change Act 2008 by introducing a new target for at least a 100% reduction of greenhouse gas emissions (compared to 1990 levels) in the UK by 2050. This is otherwise known as a net zero target. In preparation for this, by 2035, emissions will need to be reduced emissions by 78% (compared to 1990 levels). Locally, West Berkshire Council declared a Climate Change Emergency in July 2019 with an aim to deliver carbon neutrality for the District by 2030. These are demanding targets, which will require everyone to contribute, from households and communities to businesses and local and national government. Being '2050 ready' will require new buildings to have minimal energy use and net carbon emissions over the year. They should follow the be highly energy hierarchy, looking at such measures as insulation, energy efficient lighting and being fitted with or connected to low/zero carbon technologies (which includes renewable technologies). Consideration should also be given to the development reducing water demand through water efficiency methods and technologies. Insulated, have low water demand and be fitted with or	
Paragraph 5.61	directly connected to renewable energy systems. Comments from Emily Jellie-Ashton, Principal Environment Delivery Officer:	Change made (now paragraph 5.59) and no further comments received from the Environment Delivery Team.
	It is not optional, it is within WBDC planning policy. Also terms like ecologically sustainable are confusing. It should be environmentally sustainable homes, or given the context Net Zero Carbon homes or low/zero carbon homes would be more appropriate.	

Section / Policy reference	Pre-submission (Regulation 14) comments (April 2023)	Submission consultation (Regulation 16) comments
2 nd bullet point, paragraph 5.62	<u>Comments from Emily Jellie-Ashton, Principal Environment Delivery</u> <u>Officer:</u>	Change made (now paragraph 5.60) and no further comments received from the Environment Delivery Team.
	Sometimes PV is not the most appropriate option for the development due to the orientation of the building. Suggest re-wording to the following:	
	Integrating renewable energy systems into new development, including existing and new public buildings. In particular Where appropriate and viable there is support locally for solar panels to be incorporated into new development;	
3 rd bullet point, paragraph 5.62	<u>Comments from Emily Jellie-Ashton, Principal Environment Delivery</u> <u>Officer:</u>	Change made (now paragraph 5.60) and no further comments received from the Environment Delivery Team.
	Suggest re-wording to the following: Reducing water consumption through grey water systems <u>and water</u> <u>efficient systems</u> ;	
Policy CAP4: Sustainable Design	Comments from Emily Jellie-Ashton, Principal Environment Delivery Officer:	Change made and no further comments received from the Environment Delivery Team.
	Suggest re-wording to the following:	
	1. Proposals which incorporate design and environmental performance measures and standards to reduce energy consumption, <u>carbon</u> <u>emissions and adapt to current and projected climate change scenarios</u> and climate effects will be supported.	
	2. Proposals which incorporate the following sustainable design features as appropriate to their scale, nature and location will be strongly supported, where measures will not have a detrimental impact on character, landscape and views:	
	a. Siting and orientation to optimise passive solar gain.	

Section /	Pre-submission (Regulation 14) comments (April 2023)	Submission consultation (Regulation 16) comments
Section / Policy reference	Pre-submission (Regulation 14) comments (April 2023) b. The use of high quality, thermally efficient building materials and measures such as loft and wall insulation, and double glazing. c. Installation of energy efficiency measures such as loft and wall insulation and double glazing LED lighting. d. Incorporating on-site energy generation from renewable sources such as solar panels, ground source heating and energy generation etc. e. Reducing water consumption through water re-use measures including rainwater harvesting, surface water harvesting and/or grey water recycling systems. d f. Providing low carbon sustainable design and avoid or mitigate all regulated emissions by following the energy hierarchy. For example, use less energy and manage energy demand during operation through fabric and service improvements; where feasible exploit local energy sources such as secondary heat and supply energy efficiently and cleanly, via low carbon technologies; maximise the use of zero carbon	Submission consultation (Regulation 16) comments
	demand during operation through fabric and service improvements; where feasible exploit local energy sources such as secondary heat and supply energy efficiently and cleanly, via	

Section / Policy reference	Pre-submission (Regulation 14) comments (April 2023)	Submission consultation (Regulation 16) comments
	3. The retrofitting of historic buildings is encouraged to reduce energy demand and to generate renewable low / zero carbon energy where appropriate, providing it safeguards historic characteristics.	
Final sentence of Criterion c, paragraph 5.76	Typographical error: WBDC have prepared a <u>an adopted</u> SuDS Supplementary Planning Document;	Change made (now paragraph 5.75) and no further comments.
1 st sentence, paragraph 6.8	<u>Comments from Gareth Ryman, Principal Ecologist:</u> Also include mention of Ancient Woodland and linear habitats (ie. hedgerows, streams and ditches, etc.). With retaining water in upland areas reducing the wildfire risk and improving habitat quality across the catchment.	Change made and no further comments received from the Ecology Team.
Paragraph 6.12	<u>Comments from Gareth Ryman, Principal Ecologist:</u> Within 18 months to two years, the Habitat Recovery Network for Berkshire will be in place. This process is being managed by the Berkshire Nature Partnership <u>Royal Borough of Windsor and</u> Maidenhead.	Change made and no further comments received from the Ecology Team.
Criterion 1 and 3, Policy CAP6: Biodiversity and the Network of Green and Blue Infrastructure	 <u>Comments from Emily Jellie-Ashton, Principal Environment Delivery</u> <u>Officer:</u> Policy needs to include reference to blue infrastructure. Suggest rewording to the following: 1. Proposals should be designed from the outset to create, conserve, enhance and manage green <u>and blue</u> spaces and connect chains of green <u>and blue</u> infrastructure, as identified on the Policies Maps, delivering a measurable net gain in biodiversity of a minimum 10% using the most up to date biodiversity accounting metric developed by Natural England for local people and wildlife. Development which would result in the loss of ancient woodland, aged trees or veteran trees will not be supported unless there are wholly exceptional reasons as envisaged in the NPPF and a suitable compensation strategy exists. 	Change made and no further comments received from the Environment Delivery Team.

Section / Policy reference	Pre-submission (Regulation 14) comments (April 2023)	Submission consultation (Regulation 16) comments
	3. Proposals that seek to improve the connectivity between wildlife areas, and green and blue spaces will be encouraged in order to enhance the green and blue infrastructure of the Neighbourhood area. In particular, proposals that support the enhancement and management of the identified Biodiversity Opportunity Areas will be supported. Conversely, proposals which threaten to damage such connectivity will be strongly resisted.	
Policy CAP7: Managing the Environmental Impact of Development	Comments from Emily Jellie-Ashton, Principal Environment Delivery Officer: This policy all makes sense to me and in line with best practice detailed in such methodologies as BREEAM. It also supports the work we are doing on Green and Blue Infrastructure, however I'm not a landscape specialist or ecologist.	No further comments received from the Environment Delivery Team.
Criterion d, Policy CAP7: Managing the Environmental Impact of Development	Comments from Gareth Ryman, Principal Ecologist: Where possible trees should be left as dead standing because they are a great biodiversity resource for wildlife and if left as a monolith pose little risk.	Change made and no further comments received from the Ecology Team.
Criterion f, Policy CAP7: Managing the Environmental Impact of Development	Unless trees/hedges are under Tree Protection Order or within a Conservation Area they are not protected and it is not development to remove them. It might be difficult in practice to seek to retain hedgerows under this policy – the Council's Development Management Team tend to refuse loss of hedgerow in terms of the impact on the character of an area and/or impact on biodiversity, which this policy does not seem to cover.	Change made and no further comments received from the Ecology Team.
Criterion g, Policy CAP7: Managing the Environmental Impact of Development	Comments from Gareth Ryman, Principal Ecologist: Laurel and leylandii would not be permitted by us.	Change made and no further comments received from the Ecology Team.

Section / Policy reference	Pre-submission (Regulation 14) comments (April 2023)	Submission consultation (Regulation 16) comments
Policy CA9: Local Green Spaces	Paragraph 16 F) of the NPPF states: 'Plans should:f) serve a clear purpose, avoiding unnecessary duplication of policies that apply to a particular area (including policies in this Framework, where relevant)'. The final sentence of the policy should therefore be deleted.	Change made and no further comments.
Policy CAP11: Encouraging Sustainable Movement	<u>Comments from Chris Sperring, Principal Transport Policy Officer:</u> This policy is supported in principle.	
Novement	• Any proposed footway or cycleway improvements will need to be developed in partnership with West Berkshire Council (as local highway authority). It should be noted that cycle improvements will need to be designed in accordance with Department for Transport Local Transport Note 1/20 (LTN 1/20: Cycle Infrastructure Design, July 2020).	No changes made.
	 Improvements around schools may require the school in question to refresh their School Travel Plan (see comments for Section 10). 	No changes made
	 Policy CAP11 or the supporting text in Section 7 could include the provision of broadband to allow opportunities for home working/shopping that could help reduce the need for travel. The draft LTP4 Strategy document recently subject to public consultation seeks to introduce shared mobility initiatives in rural areas, which may be option for Cold Ash in due course. 	No changes made Change made to the supporting text at paragraph 7.11
Policy CAP12: Sunken Lanes	Comments from Chris Sperring, Principal Transport Policy Officer: The unique nature of the sunken lanes in the parish is recognised. It is	No further comments received from the Transport Policy Team.
	likely that this would be a Highways Asset Management issue.	Many highways matters fall outside the scope of planning, and those covered in criteria a to d are such examples.
Paragraph 7.23	Comments from Chris Sperring, Principal Transport Policy Officer:	No changes made
	Any proposals for public Electric Vehicle Charging Points would be supported.	
Policy CAP15: Supporting Commercial Businesses,		Policy CS9 of the Core Strategy has regard to the location and type of business development. The policy identifies that industrial, distribution and storage uses will be directed to Protected Employment Areas, and existing suitable located

Section / Policy reference	Pre-submission (Regulation 14) comments (April 2023)	Submission consultation (Regulation 16) comments
Existing and Expansions		employment sites and premises. Outside of these areas, consideration must be given to compatibility with and impacts on surrounding uses in addition to the capacity and impact on the road network and access by sustainable modes of transport.
		Policy CAP15 supports employment development at Red Shute Industrial Estate. Red Shute Industrial Estate is defined as a Protected Employment Area within the Core Strategy and the supporting text to the policy should acknowledge this.
		Policy CAP15 also supports new or expanded commercial activity if they bring back into use vacant land based rural operations back into use.
		Both the NPPF and the Core Strategy policy CS10 have regard to the rural economy.
		Paragraph 84 of the NPPF requires planning policies to enable the sustainable growth and expansion of all types of business in rural areas, through the conversion of existing buildings and well-designed new buildings. It also identifies that policies should enable the diversification of agricultural and other land-based rural businesses.
		In addition, the NPPF seeks to support a prosperous rural economy, and paragraph 85 states that <i>"the use of previously developed land, and sites that are physically well-related to the existing settlements, should be encouraged where suitable opportunities exist."</i>
		Core Strategy CS10 (The Rural Economy) supports proposals to diversify the rural economy particularly if they are located in or adjacent to Rural Service Centres and Services Villages.

Section / Policy reference	Pre-submission (Regulation 14) comments (April 2023)	Submission consultation (Regulation 16) comments
Paragraph 9.9		Policy CAP15 does not include any consideration of the design of buildings, diversification, the relationship to existing settlements, nor does it encourage the use of previously developed land. To ensure that the Basic Conditions are met, modifications are required. Although Government
(supporting text to policy CAP16)		(<u>https://www.gov.uk/guidance/resources-for-local-authorities#guidance-for-the-local-planning-authority</u>) and the NPPF support and encourage the inclusion of high-speed broadband, there are no statutory requirements which support this aspiration. Policies can, however, encourage and support high speed broadband provision within new development sites.
		Since 1 April 2020, developers building sites of 20 or more dwellings have been eligible to have full fibre connectivity built across their sites at no cost if they register with Openreach.
		Through the Berkshire Digital Infrastructure Group (http://www.thamesvalleyberkshire.co.uk/digital- infrastructure-group), the Berkshire Unitary Authorities are implementing a Digital Strategy and have set-out a "Connected Berkshire Vision and Strategy" to ensure that over 95% of households and business have access to full fibre coverage (providing Gigabit capable connectivity) and to eliminate all 4G poor coverage areas by 2025.
		To help achieve the strategy, a suite of guidance is in preparation which will include planning guidance, a Dig- Once approach, and a universal wayleaves agreement.
		In light of the above, the paragraph should be amended.

Section / Policy reference	Pre-submission (Regulation 14) comments (April 2023)	Submission consultation (Regulation 16) comments
Part 2, Policy CAP16: Supporting SMEs, Flexible start-ups and homeworking		 Part 2 of policy CAP16 states that proposals will be appropriate to, amongst others, their location. Cold Ash Parish is predominantly rural in nature. Paragraph 84 of the NPPF requires planning policies to enable the sustainable growth and expansion of all types of business in rural areas, through the conversion of existing buildings and well-designed new buildings. It also identifies that policies should enable the diversification of agricultural and other land-based rural businesses. In addition, the NPPF seeks to support a prosperous rural economy, and paragraph 85 states that <i>"the use of previously developed land, and sites that are physically well-related to the existing settlements, should be encouraged where suitable opportunities exist."</i> Core Strategy CS10 (The Rural Economy) supports proposals to diversify the rural economy particularly if they are located in or adjacent to Rural Service Centres and Services Villages. For development proposals coming forward within rural areas, policy CAP16 does not include any consideration of the design of buildings, diversification, the relationship to existing settlements, nor does it encourage the use of previously developed land. To ensure that the Basic Conditions are met, modifications are required.
Section 10: Non-Policy Actions	Comments from Fiona Simmonds, Education Place Planning Team Leader: The section on non-policy improvements does touch on subsidised school transport from Thatcham. Whilst families from Thatcham do choose the school this is a matter of choice and is not necessary, as these are not catchment pupils. Any transport considered would have to	No changes made. The Consultation Statement comments that this is something that might be pursued by the Parish Council. No further comments received from the Education Team.

Section / Policy reference	Pre-submission (Regulation 14) comments (April 2023)	Submission consultation (Regulation 16) comments
	take into account whether this transport was necessary, the sustainability of this transport and the potential impact on schools in Thatcham. There is sufficient capacity in Thatcham for these families to be allocated places without needing transport.	
Section 10 Non- Policy Actions	Comments from Chris Sperring, Principal Transport Policy Officer: The current WBDC Local Transport Plan (LTP) Active Travel (AT)	No changes made. The Consultation Statement comments that this is a matter for the Parish Council to consider. No further comments received from the Transport Policy Team.
Ref 12: Safeguarding sunken lanes against inappropriate traffic volumes	Strategy (2011) notes that Quiet Lanes have been previously used in the Bucklebury Area and that they could be used in other rural villages to help all AT modes in their use of the countryside. The AT strategy is due to be reviewed, along with other supporting LTP strategies, following completion of WBDC's new LTP4 Strategy document, and it is likely the role of Quiet Lane's will be given further consideration as part of the review of the AT strategy.	
Section 10 Non- Policy Actions Ref 14: Need to reduce congestion and improve pedestrian safety at schools	<u>Comments from Chris Sperring, Principal Transport Policy Officer:</u> If school travel measures and physical improvement works (such as pedestrian crossing points) are to be taken forward, it is likely that the relevant school will be required to refresh its School Travel Plan to demonstrate commitment to improving safety and encouraging Active Travel and sustainable means of travel to/from school. The current travel plans for St. Marks (2005) and St. Finnian's (2009) are now somewhat out of date and ideally should be refreshed.	No changes made. The Consultation Statement comments that paragraph 7.5 make reference to school travel plans.
Section 10 Non- Policy Actions Ref 15: HGVs using inappropriate routes through the villages (despite existing weight limits)	Comments from Chris Sperring, Principal Transport Policy Officer: The road network in Cold Ash parish (including Cold Ash Hill) does not form part of the West Berkshire Freight Route Network as defined in the Local Transport Plan Freight Strategy 2014. Any amendments to weight restrictions and advisory signing would need to be developed with WBDC's Traffic and Road Safety Team.	Change made to make reference to WBDC's Traffic and Road Safety Team.

Section / Policy reference	Pre-submission (Regulation 14) comments (April 2023)	Submission consultation (Regulation 16) comments
Section 14 Glossary	Suggest including a definition of what is meant by the 'development plan', ie.	Change made and no further comments.
	A document setting out the local planning authority's policies and proposals for the development and use of land and buildings in the authority's area. This includes adopted Local Plans and neighbourhood plans, together with any regional strategies that remain in force. It is defined in section 38 of the Planning and Compulsory Purchase Act	
Section 14 Glossary: Previously developed land / brownfield land	2004. The definition used should be that as given in the NPPF, ie. Land which is or was occupied by a permanent structure, including the curtilage of the developed land (although it should not be assumed that the whole of the curtilage should be PDL Previously Developed Land developed) and any associated fixed surface infrastructure. This excludes: land that is or was last occupied by agricultural or forestry buildings; land that has been developed for minerals extraction or waste disposal by landfill, where provision for restoration has been made through development management procedures; land in built-up areas such as residential gardens, parks, recreation grounds and allotments; and land that was previously developed but where the remains of the permanent structure or fixed surface structure have blended into the landscape.	Change made and no further comments.
Section 14 Glossary: Settlement Boundaries	Suggest rewording to accord with the definition given in the Local Plan Review: These identify the areas in the district of primarily built form, rather than countryside the main built up area of a settlement within which development is considered acceptable, subject to other policy considerations. They identify areas within which development of brownfield land may normally be appropriate, including infilling, redevelopment and conversions in accordance with Government Policy and Guidance (NPPF and NPPG). They do not include a presumption for	Change made and no further comments.
	the development of greenfield land such as playing fields and other open space. Identified built-up area boundaries do ot necessarily include all existing developed areas. While allowing for development, settlement	

Section / Policy reference	Pre-submission (Regulation 14) comments (April 2023)	Submission consultation (Regulation 16) comments
	boundaries protect the character of a settlement and prevent unrestricted growth into the countryside. They create a level of certainty about whether or not the principle of development is likely to be acceptable.	
Section 14 Glossary: Use Classes Order	Definition needs to reflect that the Use Classes Order was amended in 2020.	Change made and no further comments.
Appendix C: Local Green Spaces	Some of the Local Green Spaces are in private ownership, have the owners been contacted? The Group will need to be able to show the Examiner that this has been done and should be evidenced.	The Consultation Statement comments that all owners have been contacted.

Appendices

Appendix A: Legal Compliance Check of the Cold Ash NDP